# Key Issues and Challenges for Future Use of the Northern Sea Route

CNENPL

•Rapid Climate Change •Globalization ~ Arctic Natural Resources •Regional & Global Geopolitics •Protection of Arctic Peoples & the Environment

International Seminar on Sustainable Use of the NS Sasakawa Peace Foundation ~ Tokyo ~ 4 February 2016 Lawson W. Brigham, PhD ~ University of Alaska Fairbanks

# **NSR Presentation Topics:**

- Changing Marine Access
- Length of the Navigation Season
  - Key Driver of Arctic Shipping
- Independently Operated Icebreaking Carriers
  - IMO Polar Code Implementation
    - NSR Icebreaker Fleet
  - Icebreaker Needs of the U.S. & Japan

### **Present Sea Ice Retreat ~ Outside the Range** of Model Projections



# Arctic Sea Ice Minimum Extents ~ 2007 & 2012



#### 1 January





#### 1 April

Winter & Spring Months 2014 & 2015





1 June



# Septembers 2006-2015

red lines= Polar Class 6 (e.g. commercial icebreaking ships)

blue lines= common openwater ships



# Septembers 2040-2059

red lines= Polar Class 6 (e.g. commercial icebreaking ships)

blue lines= common openwater ships

("New Trans-Arctic shipping routes navigable by midcentury", L.C. Smith and S.R. Stephenson, PNAS, 2013)







(I) Length of the Navigation Season Along the NSR:

 Year-round on the Western NSR Since 1978-79 to Dudinka on the Yenisey River

 Eastern NSR ~ How many months with icebreaker escort? What length of season is the MOT trying to attain?

#### Arctic Ministers' Approval 29 April 2009 ~ Negotiated Recommendations & Text



### Table of Contents

- Executive Summary with Recommendations
- Arctic Marine Geography Climate & Sea Ice
- History
- Governance
- Current Use/Database
- Scenarios to 2020 & 2050
- Human Dimensions
- Environmental Impacts
- Infrastructure

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### **AMSA Key Uncertainties for Future Arctic Marine Transportation**

Stable legal climate
Radical change in global trade

# dynamics

# Climate change is more disruptive sooner

#### Safety of other routes

- Socio-economic impact of global weather changes
- Oil prices (55-60 to 100-150 USD?)\*\*\*
  - Major Arctic shipping disasters\*\*\*
    - Limited windows of operation (economics)
      - Rapid climate change
    - Maritime insurance industry

 China, Japan & Korea become Arctic maritime nations

- Transit fees
- Conflict between indigenous & commercial use
  - Arctic maritime enforcement
- Escalation of Arctic maritime disputes
  - Shift to nuclear energy\*\*\*
  - New resource discovery
    - World trade patterns
- Catastrophic loss or change in Suez or Panama Canals

Global agreements on
 construction rules and standards

# Scenarios on the Future of Arctic Marine Navigation in 2050

### Arctic Race

High demand and unstable governance set the stage for an economic 'rush' for Arctic wealth and resources.



GOVERNANCE

S

**n** 

S

N

### Arctic Saga

High demand and stable governance lead to a healthy rate of development, includes concern for preservation of Arctic ecosystems & cultures.

stable &

rules-based

unstable & ad-hoc

### **Polar Lows**

Low demand and unstable governance bring a murky and under-developed future for the Arctic.

### **Polar Preserve**

Low demand & stable governance slow development in the region while introducing an extensive eco-preserve with stringent "no-shipping zones".

less demand

AMSA/GBN Scenarios Workshops ~ April & July 2007 The Future of Arctic Marine Navigation in 2050

# (II) Key Driver of Arctic Shipping:

Arctic Natural Resource Development (Nearly All Traffic is Destinational)

Arctic Sea Ice Retreat: Provides Greater Marine Access & Potentially Longer Seasons of Navigation (Winter/Spring/Autumn Ice Cover Remains: 9 months) (Trans-Arctic Shipping Seasonal & Supplementary to global trade routes)

## (III) Independently Operated Icebreaking Carriers on the NSR:

ARCTIC

- Trend in international shipping
- Favored by many cargo owners
  - Flexible, but costly ships
- Icebreaker backup & rescue capacity
- Length of the 'Ice Navigation Season'
- Alternative: Convoy or Individual Ship Escort by Icebreaker

(IV) Implementation of the IMO Polar Code Amendments to SOLAS and MARPOL (1 Jan 2017) Commercial Carriers & Passenger Ships (500 tons or more)

- Polar Ship's Structural & Equipment Standards (IASC Ice Classes: PC1/ PC7)
  - Marine Safety and Lifesaving Equipment
  - Training & Experience of Polar Mariners (STCW)
- Polar Ship Certificate (Issued by Flag State; Ship Classes A,B,C)
  - Polar Waters Operations Manual (Ship Specific)
    - Environmental Rules ~ MARPOL Annexes:
      - Annex I ~ Oil & Oily Mixtures (No Discharge)
      - Annex II ~ Noxious Liquid Substances (No Discharge)
        - Annex IV ~ Sewage
        - Annex V ~ Food Waste/Garbage



AMSA RECOMMENDATIONS (17) ~ THEMES

# **(V) NSR Icebreaker Fleet:**

- Composition of Nuclear & Non-nuclear
- Correlation with Length of the Ice Navigation Season
   ~ Integrated Policy for Development of the NSR?
  - Other Requirements for Icebreaker Support (Russian Navy, government agencies, research)
    - Instruments for the State : Subsidy Issues
- Financing Challenges ~ How many new icebreakers?

# **(VI) USA & Japanese Icebreakers:**

 USA ~ 2017 Budget ~ Initial Funding for New Construction Polar Icebreakers to be Operated by the USCG; Uses: US effective naval presence, research, law enforcement, response, Arctic & Antarctic operations, & ice navigation training.

• Japan ~ Needs: International Collaborative Research; ice navigation training, maritime presence.



Uncertainty ~ Summer Northern Sea Route Voyages Linking Arctic Russia & Northern Europe to the Pacific